

**UNITED STATES DISTRICT COURT
DISTRICT OF NEVADA**

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Zalton E. Brooks,

Case No. 2:23-cv-02060-APG-DJA

Plaintiff,

Order

V.

Topaz Super Carwash; and Bruno Bernada,

Defendants.

11 Before the Court is Plaintiff Zalton E. Brooks' second amended complaint. (ECF No. 11).
12 Because the Court finds that Plaintiff has alleged colorable claims under the Fair Labor Standards
13 Act ('FLSA') and under Nevada law, it allows those claims to proceed. Because Plaintiff's
14 remaining claims do not state a claim upon which relief can be granted, the Court dismisses them
15 without prejudice and with leave to amend.

I. Legal standard.

Upon granting an application to proceed *in forma pauperis*, courts additionally screen the complaint under § 1915(e). Federal courts are given the authority to dismiss a case if the action is legally “frivolous or malicious,” fails to state a claim upon which relief may be granted, or seeks monetary relief from a defendant who is immune from such relief. 28 U.S.C. § 1915(e)(2). When a court dismisses a complaint under § 1915, the plaintiff should be given leave to amend the complaint with directions as to curing its deficiencies, unless it is clear from the face of the complaint that the deficiencies could not be cured by amendment. *See Cato v. United States*, 70 F.3d 1103, 1106 (9th Cir. 1995).

Rule 12(b)(6) of the Federal Rules of Civil Procedure provides for dismissal of a complaint for failure to state a claim upon which relief can be granted. Review under Rule 12(b)(6) is essentially a ruling on a question of law. *See Chappel v. Lab. Corp. of Am.*, 232 F.3d 719, 723 (9th Cir. 2000). A properly pled complaint must provide a short and plain statement of

1 the claim showing that the pleader is entitled to relief. Fed. R. Civ. P. 8(a)(2); *Bell Atlantic Corp.*
 2 *v. Twombly*, 550 U.S. 544, 555 (2007). Although Rule 8 does not require detailed factual
 3 allegations, it demands “more than labels and conclusions” or a “formulaic recitation of the
 4 elements of a cause of action.” *Ashcroft v. Iqbal*, 556 U.S. 662, 678 (2009) (*citing Papasan v.*
 5 *Allain*, 478 U.S. 265, 286 (1986)). The court must accept as true all well-pled factual allegations
 6 contained in the complaint, but the same requirement does not apply to legal conclusions. *Iqbal*,
 7 556 U.S. at 679. Mere recitals of the elements of a cause of action, supported only by conclusory
 8 allegations, do not suffice. *Id.* at 678. Where the claims in the complaint have not crossed the
 9 line from conceivable to plausible, the complaint should be dismissed. *Twombly*, 550 U.S. at 570.
 10 Allegations of a *pro se* complaint are held to less stringent standards than formal pleadings
 11 drafted by lawyers. *Hebbe v. Pliler*, 627 F.3d 338, 342 & n.7 (9th Cir. 2010) (finding that liberal
 12 construction of *pro se* pleadings is required after *Twombly* and *Iqbal*).

13 Federal courts are courts of limited jurisdiction and possess only that power authorized by
 14 the Constitution and statute. *See Rasul v. Bush*, 542 U.S. 466, 489 (2004). Under 28 U.S.C.
 15 § 1331, federal courts have original jurisdiction over “all civil actions arising under the
 16 Constitution, laws, or treaties of the United States.” Cases “arise under” federal law either when
 17 federal law creates the cause of action or where the vindication of a right under state law
 18 necessarily turns on the construction of federal law. *Republican Party of Guam v. Gutierrez*, 277
 19 F.3d 1086, 1088-89 (9th Cir. 2002). Whether federal-question jurisdiction exists is based on the
 20 “well-pleaded complaint rule,” which provides that “federal jurisdiction exists only when a
 21 federal question is presented on the face of the plaintiff’s properly pleaded complaint.”
 22 *Caterpillar, Inc. v. Williams*, 482 U.S. 386, 392 (1987). Under 28 U.S.C. § 1332(a), federal
 23 district courts have original jurisdiction over civil actions in diversity cases “where the matter in
 24 controversy exceeds the sum or value of \$75,000” and where the matter is between “citizens of
 25 different states.” Generally speaking, diversity jurisdiction exists only where there is “complete
 26 diversity” among the parties; each of the plaintiffs must be a citizen of a different state than each
 27 of the defendants. *Caterpillar Inc. v. Lewis*, 519 U.S. 61, 68 (1996).

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1 **II. Discussion.**

2 Plaintiff alleges that he¹ began working at Topaz Super Carwash on April 12, 2019 as a
 3 full time attendant. (ECF No. 11 at 1-2). He claims that Defendants Bruno Bernada and the
 4 Topaz Super Carwash owner failed to pay him minimum wage and overtime under the FLSA and
 5 under Nevada law from between April 12, 2019 and July 11, 2023. (*Id.*). Plaintiff claims that he
 6 was paid \$50.00 bi-weekly despite working eighteen to nineteen hours per day, totaling more than
 7 forty hours per week. (*Id.* at 2-3).

8 Plaintiff also alleges that, at some point he entered into a contract with Bernada for
 9 Plaintiff to repair the carwash and to refurbish Bernada's condominium and that Bernada
 10 somehow breached the contract. (*Id.* at 4). However, other than stating that he worked on the
 11 condo for three years, Plaintiff does not explain when he entered into this contract with Bernada
 12 or even how Bernada breached it other than alleging that Bernada did not allow Plaintiff to open a
 13 soul food diner. (*Id.*). This is despite the Court's prior admonition that Plaintiff needed to
 14 provide dates and facts regarding the breach of contract action. (ECF No. 8).

15 Plaintiff also alleges that Bernada discriminated against him on the basis of race by
 16 stealing Plaintiff's customers and hiring a younger, white employee who Bernada treated better
 17 than Plaintiff. (ECF No. 11 at 5). Plaintiff explains that Bernada gave the white employee tools
 18 and supplies, despite requiring Plaintiff to use his own; paid the white employee a higher wage;
 19 and provided the white employee with living quarters. (*Id.*). However, again, despite the Court's
 20 prior admonition, Plaintiff provides no dates about the discriminatory behavior he experienced or
 21 allegations about how that behavior fits the elements of discrimination. (ECF No. 8).

22 **A. FLSA.**

23 The FLSA mandates that employers with employees "engaged in commerce or in the
 24 production of goods for commerce" or with employees who work for an "enterprise engaged in
 25 commerce or in the production of goods for commerce" pay their employees federal minimum

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 27 ¹ Plaintiff also alleges that Defendants failed to pay his wife overtime. But Plaintiff's wife, Darby
 28 Dodge, is not listed as a plaintiff. So, the Court only construes this complaint as being brought on
 Plaintiff Zalton Brooks' behalf.

1 wages. 29 U.S.C. § 206(a).² The federal minimum wage is \$7.25 per hour. 29 U.S.C.
 2 § 206(a)(1). Employers also cannot require their employees to work more than forty hours a
 3 week unless the employee receives compensation at a rate not less than one and one-half times
 4 the regular rate at which he is employed. 29 U.S.C. § 207(a)(1). An employer who violates
 5 Section 206 or 207 is liable to the employee for “the amount of their unpaid minimum wages, or
 6 their unpaid overtime compensation, as the case may be, and in an additional equal amount as
 7 liquidated damages.” 29 U.S.C. § 216(b).

8 Plaintiff has alleged a colorable claim that Bernada and Topaz Super Carwash violated the
 9 FLSA. For the purposes of screening, the Court will take as true that Topaz Super Carwash is
 10 subject to the FLSA. Topaz Super Carwash is, of course, free to argue otherwise in an
 11 appropriate motion. Plaintiff also alleges that he was paid well under the minimum wage and was
 12 not paid for his overtime work. So, the Court finds that Plaintiff has alleged a colorable claim for
 13 violation of the FLSA.

14 ***B. Nevada minimum wage.***

15 In 2006, Nevada voters amended the state constitution by enacting the Minimum Wage
 16 Act. Nev. Const. art. 15, § 16. That act requires, in part, that employers pay employees the
 17 minimum wage set forth therein, as adjusted yearly. *Id.* at § 16(A). The minimum wage set by
 18 that act is \$5.15 if the employer does not offer health benefits and \$6.15 if the employer does. *Id.*
 19 Nevada Revised Statute 608.016 provides that an employer shall pay an employee for each hour
 20 the employee works. Nevada Revised Statute 608.018(1) provides that an employer shall pay one
 21 and a half times an employee’s regular rate whenever an employee works more than forty hours
 22 in any scheduled week of work or more than eight hours in a workday. The Nevada Supreme
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25 ² 29 U.S.C. § 203(s)(1), in relevant part, defines an “enterprise engaged in commerce or in the
 26 production of goods for commerce” as one that “(i) has employees engaged in commerce or in the
 27 production of goods for commerce, or that has employees handling, selling, or otherwise working
 28 on goods or materials that have been moved in or produced for commerce by any person; and
 (ii) is an enterprise whose annual gross volume of sales made or business done is not less than
 \$500,000 (exclusive of excise taxes at the retail level that are separately stated)...”

1 Court has explicitly recognized a private cause of action for unpaid wages under NRS Chapter
2 608. *Neville v. Eighth Judicial Dist. Court*, 406 P.3d 499, 500-501 (Nev. 2017).

3 Plaintiff has also alleged a colorable claim for unpaid wages and overtime wages.
4 Plaintiff alleges that he was paid well under Nevada's set minimum wage and that he was never
5 paid overtime. So, Plaintiff's state-law minimum wage claim will pass screening.

6 ***C. Breach of contract.***

7 To establish breach of contract, a plaintiff must prove (1) existence of the contract,
8 (2) defendant's breach, and (3) the damages that resulted. *Saini v. Int'l Game Tech.*, 434 F. Supp.
9 2d 913, 919-20 (D. Nev. 2006) (citation omitted). Plaintiff alleges breach of contract for work he
10 completed in remodeling Bernada's condo and for repairing the carwash and for Bernada's
11 promises that Plaintiff could open a restaurant. However, Plaintiff does not allege whether the
12 remodeling work or the promises Bernada made were based in any contract. Nor does Plaintiff
13 specify what damages occurred from the breach of those contracts. Plaintiff also still fails to
14 allege any dates related to the purported contract. The Court thus dismisses this claim without
15 prejudice and with leave to amend.

16 ***D. Discrimination.***

17 To establish a prima facie case of racial discrimination under Title VII, plaintiff must
18 allege that he: (1) belongs to a class of persons protected by Title VII; (2) performed his job
19 satisfactorily; (3) suffered an adverse employment action; and (4) was treated differently than a
20 similarly situated employee who does not belong to the same protected class as plaintiff.”
21 *Cornwell v. Electra Cent. Credit Union*, 439 F.3d 1018, 1028 (9th Cir. 2006). Here, Plaintiff has
22 not alleged any of the elements of discrimination other than the fourth one. The Court thus
23 dismisses Plaintiff's Title VII discrimination claim without prejudice and with leave to amend.

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1 **IT IS THEREFORE ORDERED** that the following claims shall proceed:

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- Plaintiff's Fair Labor Standards Act minimum wage and overtime claims against Topaz Super Carwash and Bruno Bernada.
- Plaintiff's Nevada minimum wage and overtime claims against Topaz Super Carwash and Bruno Bernada.

6 **IT IS FURTHER ORDERED** that the following claims are dismissed without prejudice
7 and with leave to amend:

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- Plaintiff's breach of contract claim against Bruno Bernada.
- Plaintiff's Title VII discrimination claim against Bruno Bernada.

10 **IT IS FURTHER ORDERED** that Plaintiff's second amended complaint (ECF No. 11)
11 shall be the operative complaint.

12 **IT IS FURTHER ORDERED** that the Clerk of Court is kindly directed to issue
13 summonses for: (1) Bruno Bernada; and (2) Topaz Super Carwash.

14 **IT IS FURTHER ORDERED** that the Clerk of Court is kindly directed to send the
15 following to the United States Marshals Service ("USMS")³ for service:

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- Two copies of Plaintiff's second amended complaint filed at ECF No. 11.
- The summonses for Bruno Bernada and Topaz Super Carwash.
- A copy of this order.

19 **IT IS FURTHER ORDERED** that the Clerk of Court is kindly directed to send the
20 following to Plaintiff:

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- A copy of this order.
- Two copies of the Form USM-285.

23 **IT IS FURTHER ORDERED** that Plaintiff must complete one Form USM-285 for each
24 Defendant. Plaintiff shall have until **October 21, 2024**, to send the USMS the completed Forms
25 USM-285.

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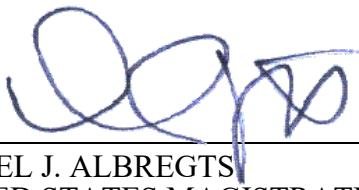
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28 ³ Under Federal Rule of Civil Procedure 4(c)(3), because Plaintiff is proceeding *in forma pauperis* under 28 U.S.C. § 1915, he is entitled to rely on the USMS for service.

1 **IT IS FURTHER ORDERED** that, within twenty-one days after receiving a copy of the
2 Forms USM-285 back from the USMS showing whether service has been accomplished, Plaintiff
3 must file a notice with the Court identifying the unserved defendant and specifying a more
4 detailed name and/or address for said defendant or whether some other manner of service should
5 be attempted.

6 **IT IS FURTHER ORDERED** that Plaintiff shall have until **December 20, 2024** to
7 complete service on Defendants. *See* Fed. R. Civ. P. 4(m).

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9 DATED: September 19, 2024

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11 
12 DANIEL J. ALBREGTS
13 UNITED STATES MAGISTRATE JUDGE

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